

Milwaukee County Community Justice Council
Executive Committee Meeting April 16, 2008
Report from Public Policy Forum, Inc.

A decision tree for evaluating
the replacement of the county work release center
with a GPS monitoring program

Defining the problem

- I. What is the problem you are trying to address?
 - a. Out-of-date, deteriorating Community Corrections Center facility
 - b. Overcrowding
 - c. Labor costs
 - d. Public safety issues

- II. What is the scope of the problem?
 - a. Systemic
 - b. Limited to CCC facility
 - c. Limited to non-institutional programs (community corrections, diversion, etc.)

Policy decisions

- I. Purpose: Why are you trying to solve the problem?
 - A. Correctional—keeping up with standards of practice
 - B. Public safety—crime prevention
 - C. Financial—tax levy burden

- II. Intent: What do you intend as a result?
 - A. Closure of CCC facility

- B. Reduce recidivism among work release participants
- C. Punitive scale re-alignment
- D. Rehabilitation
 - a. Allow/encourage smoother re-entry, ties to community
 - b. Allow/encourage treatment
- E. Deterrence

III. Beneficiaries: Who should primarily benefit?

- A. Offenders
- B. Employers
- C. HOC
- D. Crime victims
- E. Public at large

IV. Relation to CCC and non-institutional programs: How should other programs be affected?

- A. Complement
- B. No relation
- C. Supersede

Process decisions

- I. Screening/Risk Assessment
 - A. When
 - a. upon charging
 - b. at sentencing (La Crosse)
 - c. after sentencing (Dane)

- B. Performed by
 - a. jail intake
 - b. court (La Crosse)
 - c. HOC staff
 - d. private contractor (Racine)
 - C. Who
 - a. all defendants
 - b. certain offenses only (Dane)
 - c. first offenders only
 - D. How
 - a. development of criteria
 - b. screening tool
 - c. needs assessment also?
 - i. AODA
 - ii. Behavioral/mental health
 - iii. Educational
 - E. Why
 - a. GPS only
 - b. combine CCC, GPS, day reporting, home monitoring, etc.
- II. Discretion for use of GPS
- A. Judge at sentencing
 - B. HOC Superintendent after sentencing
 - C. DA during plea bargaining

III. Sanctions for violation

- A. Progressive sanctions vs. zero tolerance
- B. Re-arrest and re-charging vs. re-assignment to HOC

IV. Monitoring

- A. By whom?
 - a. Sheriff
 - b. HOC
 - c. Private contractor (Racine)

Other issues to consider re: GPS specifically

- I. Net-widening effect: can limit cost savings
 - A. Infractions leading to more prosecution
 - B. Offenders on GPS that could succeed on less intensive monitoring (i.e. non violent females in La Crosse County)
- II. Practical considerations
 - A. Requirements for candidacy (Racine County, Dane County)
 - i. Local address, all residents comply with rules
 - ii. Phone line
 - iii. Ability to pay daily costs/recoup costs (La Crosse County, Dane County)
 - B. Offenders with serious medical issues
- III. Remote alcohol monitoring technology (Rock County)
 - A. Used in conjunction with electronic monitoring

B. Alerts to presence of alcohol evaporating from skin

Data needed (selected examples)

- A. Number of cases in which work release participation is appropriate vs. number of work release participants, also for day reporting center and home monitoring
- B. Number of cases in which non-HOC placement is due to sentence vs. number due to superintendent/sheriff's discretion
- C. Recidivism rate among work release participants, day reporting, home monitoring
- D. Nature of crimes committed by work release participants, day reporting, home monitoring
- E. Per-bed cost of operating CCC
- F. Cost of rehab of CCC to bring up to standard
- G. Cost of GPS technology, staff time (includes risk assessment, monitoring, re-arrests)
- H. Average lag time before bed space opens up at CCC after sentencing
- I. Other types of activity allowable to work release participants: percentage of time out of CCC spent working vs. other activities (work-related activities, laundry, treatment, parenting)
- J. Percentage recouped of other fees charged to offenders

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